SECOND REGULAR SESSION, 1993

C. B. No. 8-123

## A BILL FOR AN ACT

To further amend title 24 of the Code of the Federated States of Micronesia, as amended, by further amending section 102, as amended by Public Laws Nos. 5-37 and 6-11, and by further amending sections 301, 302, 303, 306, 404, 405 and 406, as amended by Public Law No. 6-11, to provide for the creation of the Division of Fisheries and Marine Resources within the Department of Resources and Development, to require the approval of Congress for all foreign and domestic-based fishing agreements, to set limits on the duration of foreign fishing agreements and permits, to allow domestic-based fishing agreements for periods of up to two years in some circumstances, by repealing section 305, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

- 1 Section 1. Section 102 of title 24 of the Code of the Federated
- 2 States of Micronesia, as amended by Public Laws Nos. 5-37 and 6-11,
- 3 is hereby further amended to read as follows:
- 4 "Section 102. <u>Definitions</u>. As used in this title the term:
- (1) 'Administrator' means the director of a regional
  fisheries agency or any other organization or person
  authorized, pursuant to section 106 of this title, to
- 8 administer a regional fisheries treaty.

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- (12) 'Applicable laws' means those laws affecting marine resources from time to time identified by the Authority by regulation.
  - (23) 'Atoll' means a naturally formed coral reef system which has one or more islands situated on the reef system, including Ngulu, Ulithi, Sorol, Eauripik, Woleai, Faraulep, Ifalik, Olaimarao, Elato, Lamotrek, West Fayu, Puluwat, Pulap, Pulusuk, Namonuito, Kuop, Nomowin, Murilo, Losap, Namoluk, Satawan, Etal, Lukunor, Minto Reef, Oroluk, Nukuoro, Kapingamarangi, Pakin, Ant, Sapwuahfik, Mwoakilloa, and Pingelap.

    - (45) 'Authorized observer' means any person authorized in writing by the Authority to act as an observer on

1	foreign fishing vessels, including any observer authorized
2	pursuant to a regional fisheries treaty to be an authorized
3	observer for purposes of this title.
4	(36) 'Authorized officer' means any officer of the
5	Division of Security and Investigation of the Government of
6	the Federated States of Micronesia or any other person
7	authorized in writing by the Attorney General to be an
8	authorized officer for the purposes of this title.
9	$(\cancel{67})$ 'Based in the Federated States of Micronesia'
10	means using land-based facilities in the Federated States
11	of Micronesia to support fishing, including location of the
12	home port of a vessel in the Federated States of
13	Micronesia, selling all fish for processing within the
14	Federated States of Micronesia, transshipping all fish
15	harvested within the exclusive economic zone, and basing
16	operations in the Federated States of Micronesia while
17	operating in the exclusive economic zone.
18	(78) 'Commercial Pilot Fishing' means any fishing for
19	the purpose of testing the commercial viability of:
20	(a) New fishing methods;
21	(b) Developing new stocks of fish; or
22	(c) Fishing in previously unexploited areas.
23	( $\frac{89}{}$ ) 'Court' means the Supreme Court of the Federated
24	States of Micronesia.
25	(910) 'Domestic-based fishing' means any fishing by

1	foreign fishing vessels based in the Federated States of
2	Micronesia, but not including commercial pilot fishing.
3	(1911) 'Domestic-based fishing agreements' means an
4	agreement between the Government of the Federated States of
5	Micronesia and one or more persons to permit domestic-based
6	fishing within the exclusive economic zone.
7	(1112) 'Domestic-based party' means a party to a
8	domestic-based fishing agreement other than the Government
9	of the Federated States of Micronesia or a State.
10	(1213) 'Domestic fishing' means any fishing by local
11	fishing vessels longer than twenty-seven feet in overall
12	length, but not including commercial pilot fishing.
13	(1314) 'Exclusive economic zone' means the exclusive
14	economic zone defined in title 18 of the Code of the
15	Federated States of Micronesia.
16	(1415) 'Executive director' means the $\phi \not= \phi \not$
17	of the Mictonesian Matitide Authotity Secretary of
18	Resources and Development.
19	(1316) 'Fish' means any living marine resource.
20	(1617) 'Fish aggregating device' means any manmade or
21	partly manmade floating device, whether anchored or not,
22	intended for the purpose of aggregating fish, and includes
23	any floating object on a device which has been placed to
24	facilitate its location.
25	(1718) 'Fishery' means any fishing for stocks of fish.

1	(1819) 'Fishery waters' means the exclusive economic
2	zone, the Territorial Sea, and internal waters as described
3	in title 18 of the Code of the Federated States of
4	Micronesia, and any other waters within the jurisdiction of
5	the Federated States of Micronesia.
6	(19 <u>20</u> ) 'Fishing' means:
7	(a) the actual or attempted searching for,
8	catching, taking, or harvesting of fish;
9	(b) any other activity which can reasonably be
10	expected to result in the locating, catching, taking, or
11	harvesting of fish;
12	(c) the placing, searching for, or recovery of
13	fish aggregating devices or associated electronic equipment
14	such as radio beacons;
15	.(d) aircraft use relating to the activities
16	described in this subsection, except for flights in
17	emergencies involving the health or safety of crew members
18	or the safety of a vessel;
19	(e) transshipping fish to or from any vessel;
20	(f) storing, processing or transporting fish
21	harvested within the fishery waters;
22	(g) refueling or supplying fishing vessels; or
23	(h) any operations at sea in support of or in
24	preparation for any activity described in this subsection.
25	(2021) 'Fishing gear' means any equipment, implement or

1	other thing that can be used in the act of fishing,
2	including any fishing net, rope, line, float, trap, hook,
3	winch, boat carried on board a fishing vessel, aircraft or
4	helicopter.
5	(7722) 'Fishing vessel' means any vessel, boat, ship,
6	or other craft which is used for, equipped to be used for,
7	or of a type that is normally used for:
8	(a) fishing;
9	(b) aiding or assisting one or more vessels at
10	sea in the performance of any activity related to fishing,
11	including, but not limited to preparation, supply, storage,
12	refrigeration, transportation, or processing.
13	(7723) 'Foreign fishing' means any fishing not defined
L4	as domestic fishing or domestic-based fishing, but not
L5	including commercial pilot fishing or fishing from a local
۱6	fishing vessel less than or equal to twenty-seven feet in
L7	overall length.
18	(2324) 'Foreign fishing agreement' means an agreement
L <b>9</b>	between the Authority on behalf of the Government of the
20	Federated States of Micronesia and one or more foreign
21	fishing interests to permit foreign vessels to harvest fish
22	within the exclusive economic zone.
23	(2425) 'Foreign fishing vessel' means any fishing
4	vessel not defined as a local fishing vessel.
25	(2\$26) 'Foreign party' means a party to a foreign

1	fishing agreement other than the Authority, the Government
2	of the Federated States of Micronesia or a State government.
3	(2627) 'Foreign recreational fishing' means fishing by
4	a foreign fishing vessel for recreational or sport purposes.
5	(2728) 'Island' means a naturally formed area of land
6	surrounded by water, which is above water at high tide.
7	(7829) 'Living marine resource' means all forms of
8	marine animal and plant life other than marine birds and
9	includes/ finfish, mollusks, and crustaceans.
10	(2930) 'Local fishing vessel' means any fishing vessel
11	wholly owned and operated by one or more:
12	(a) The Government of the Federated States of
13	Micronesia, any State government or any subdivision thereof;
14	(b) Citizen of the Federated States of
15	Micronesia;
16	(c) Corporation or cooperative established under
17	the laws of the Federated States of Micronesia or of any
18	State which is wholly owned and controlled by one or more
19	of the persons described in paragraphs (a) and (b) of this
20	subsection;
21	(d) Any combination of persons described in
22	paragraphs (a) through (c) of this subsection.
23	(301) 'Operator' means any person who is in charge of,
4	directs, or controls a vessel, including the owner,
:5	charterer, or the master.

1	(3132) 'Pacific Island States' means the parties to
2	the South Pacific Forum Fisheries Agency Convention, 1979.
3	(3733) 'Permit' means the document authorizing fishing
4	within all or part of the exclusive economic zone issued
5	pursuant to section 111 of this title or pursuant to a
6	treaty, or any agreement or arrangement entered into
7	pursuant to section 106 of this title.
8	$(33\underline{34})$ 'Person' means any individual, corporation,
9	partnership, association, or other entity, the Government
10	of the Federated States of Micronesia or any of the States,
11	or any political subdivision thereof, and any foreign
12	government, subdivision of such government, or entity
13	thereof.
14	(3435) 'Regional fisheries treaty' means a treaty
15	between the governments of certain Pacific Island States
16	and governments, bodies or organizations of foreign States
17	other than Pacific Island States that relates to fishing in
18	the waters of the Pacific Island States and has entered
19	into force according to its terms, and has been ratified by
20	the Congress of the Federated States of Micronesia.
21	(3\$36) 'Regional fishing license' means a regional
22	fishing license issued to a foreign fishing vessel pursuant
23	to a regional fisheries treaty.
24	(3637) 'State' means any of the States of the Federated
25	States of Micronesia.

1	(3738) 'Stock of fish' means a species, subspecies, or
2	other category of fish identified on the basis of
3	geographical, scientific, technical, recreational, and
4	economic characteristics which can be treated as a unit for
5	purposes of conservation and management."
6	Section 2. Section 301 of title 24 of the Code of the
7	Federated States of Micronesia, as amended by Public Law No. 6-11, is
8	hereby further amended to read as follows:
9	"Section 301. Midtophesian Matitine Authority Division of
10	Fisheries and Marine Resources - Established.
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16	<b>y</b> ¢t∉ the Division of Fisheries and Marine Resources of
17	the Department of Resources and Development."
18	Section 3. Section 302 of title 24 of the Code of the
19	Federated States of Micronesia, as amended by Public Law No. 6-11, is
20	hereby further amended to read as follows:
21	"Section 302. Authority; Regulations.
22	(1) The Adddddd Secretary of the Department of Resources
23	and Development shall have the following authority:
24	(a) to adopt regulations for the conservation,
25	management, and exploitation of fish in the exclusive

1	economic zone;
2	(b) to conclude foreign and domestic-based
3	fishing agreements in accordance with sections 401 and 406
4	of this title;
5	(c) to issue domestic, domestic-based, and
6	foreign fishing permits in accordance with established
7	procedures preseribed by the Anthority or regulations
8	promulgated pursuant to subsections (1)(a) and 2 of this
9	section; and
10	(d) to participate in the planning and execution
11	of programs relating to fisheries, or fishing in the
12	exclusive economic zone in which a State government
13	or the Government of the Federated States of Micronesia, or
14	any agency or subdivision thereof, has a proprietory
15	interest, direct or indirect, by way of stock ownership,
16	partnership, joint venture, or otherwise.
17	(2) Regulations adopted by the Authotity shall have
18	the thil toted and effect of lawl"
19	Section 4. Section 303 of title 24 of the Code of the
20	Federated States of Micronesia, as amended by Public Law No. 6-11, is
21	hereby further amended to read as follows:
22	"Section 303. Duties and functions. In addition to the
23	authority granted in the preceding section, the Authotity
24	Division of Fisheries and Marine Resources shall have the
25	following duties and functions:

с. в. No. <u>8\_123</u>

1	(1) to provide technical assistance in the
2	delimitation of the exclusive economic zone in accordance
3	with section 107 of title 18;
4	(2) to negotiate domestic-based and foreign fishing
5	agreements in accordance with sections 404 and 406 of this
6	title;
7	(3) To issue permits for fishing in the Territorial
8	Sea or internal waters of a State as authorized pursuant to
9	section 117;
10	(4) to enpoit its anddet and a terott tegatoing the
11	exdeuditate of its tauds to the coudtes each tegalat
12	session fot teview/ and
13	( $\frac{54}{2}$ ) to perform such other duties and functions as may
14	be necessary to carry out the purposes of this title."
15	Section 5. Section 305 of title 24 of the Code of the Federated
16	States of Micronesia is hereby repealed in its entirety.
17	Section 6. Section 306 of title 24 of the Code of the
18	Federated States of Micronesia, as amended by Public Law No. 6-11, is
19	hereby further amended to read as follows:
20	"Section 305305. Annual report. The ¢halthan of the
21	ANTHOTITY Secretary of the Department of Resources and
22	<u>Development</u> shall report on its activities to the President
23	of the Federated States of Micronesia, the Speaker of the
24	Congress of the Federated States of Micronesia, and each
25	State Governor by December 1 of each year, which report

с. в. No. <u>8-/23</u>

1	shall contain a detailed accounting of the expendituite of
2	funds of the Authority its activities to include, the
3	number of permits and licenses issued, the fees,
4	forfeitures, and fines collected, estimates of the effect
5	of the current level of fishing on the stock of fish in the
6	exclusive economic zone, and such other information
7	regarding the implementation of this title in the preceding
8	fiscal year as the Authority Secretary may determine."
9	Section 7. Section 404 of title 24 of the Code of the Federated
10	States of Micronesia, as amended by Public Law No. 6-11, is hereby
11	further amended to read as follows:
12	"Section 404. Foreign fishing agreements - Terms. All
13	foreign fishing agreements shall be for a definite
14	duration not to exceed one year, and shall specify the
15	number of vessels that may be issued permits pursuant to
16	the agreement, and the size, tonnage capacity, and manner
17	of fishing of such vessels. Permits authorized by any
18	foreign fishing agreement shall not be for a period of time
19	extending beyond the term of the agreement. In addition,
20	all foreign fishing agreements shall have the following
21	minimum terms:
22	(1) The foreign party and the owner or operator of
23	any fishing vessel shall acknowledge the exclusive fishery
24	management authority of the Federated States of Micronesia
25	within the exclusive economic zone;

1	(2) The foreign party or the owner or operator of any
2	fishing vessel fishing, as appropriate, pursuant to such
3	agreement shall:
4	(a) comply with the requirements of this title,
5	all regulations issued pursuant to this title and all other
6	applicable laws and regulations;
7	(b) permit any officer authorized to enforce the
8	provisions of this title to board and search or inspect any
9	vessel at any time and make arrests and seizures provided
10	for in section 508 of this title whenever such officer has
11	reasonable cause to believe, as a result of such a search
12	or inspection, that any such vessel or any person has
13	committed an act prohibited by this title;
14	(c) permit such officer to examine and make
15	negotiations on any permit issued pursuant to
16	sections 109 through 111 of this title, or other
17	documentation required under any applicable foreign fishing
18	agreement;
19	(d) allow and assist any authorized officer to
20	enforce the provisions of this title, regulations made
21	thereunder and any other applicable laws or regulations;
22	(e) immediately comply with every instruction
23	given by an authorized officer, facilitate safe boarding,
24	and facilitate the inspection of the vessel, gear,
25	equipment, records, fish and fish products;

1	(f) allow and assist authorized observers to
2	board the vessel for scientific, monitoring, compliance and
3	other functions, and have full access to, and the use of,
4	facilities and equipment on board the vessel which the
5	authorized observer may determine # are necessary to carry
6	out his or her duties; have full access to the bridge, fish
7	on board and areas which may be used to hold, process, weigh
8	and store fish; remove samples; have full access to the
9	vessel's records, including its logs and documentation for
10	the purpose of inspection and copying; and gather any other
11	information relating to fisheries in the exclusive economic
12	zone;
13	(g) not assault, obstruct, resist, delay, refuse
14	boarding to, intimidate, or interfere with an authorized
15	officer or authorized observer in the performance of his or
16	<pre>her duties;</pre>
17	(h) display any permit or permit number issued
18	for any such vessel pursuant to sections 109 through 111
19	of this title or any documentation required to be displayed
20	under foreign fishing agreements in the wheelhouse of such
21	vessel;
22	(i) ensure that appropriate position-fixing and
23	identification equipment shall be installed and maintained
24	in working order on each such vessel;
25	(j) ensure that the vessel is marked in

1	accordance with regulations issued by the 本東東東東
2	Secretary of the Department of Resources and Development
3	while within the exclusive economic zone;
4	(k) require that the National Government of the
5	Federated States of Micronesia shall be reimbursed for the
6	cost of authorized observers;
7	(1) appoint and maintain an agent within the
8	Federated States of Micronesia who is authorized to receive
9	and respond to any legal process issued in the Federated
10	States of Micronesia with respect to such owner or operator
11	of such vessel; and
12	(m) not, in any year, exceed such party's
13	allocation of the total allowable level of foreign fishing,
14	in the event allocations are established in accordance with
15	this title.
16	(3) Foreign parties will:
17	(a) apply, pursuant to section 109 of this title,
18	for any required permits;
19	(b) deliver promptly to the owner or operator of
20	the appropriate fishing vessel any permit which is issued
21	under that section for such vessel; and
22	(c) abide by the requirement that no foreign
23	fishing will be permitted in the exclusive economic zone
24	without a valid and applicable permit, except as provided
25	by foreign fishing agreements concluded pursuant to this

1	chapter and that all conditions and restrictions of the
2	permit, or any applicable foreign fishing agreement, are
3	complied with."
4	Section 8. Section 405 of title 24 of the Code of the Federated
5	States of Micronesia, as amended by Public Law No. 6-11, is hereby
6	further amended to read as follows:
7	"Section 405. Approval of foreign and domestic-based
8	fishing agreements.
9	(1) To take effect within the exclusive economic
10	zone, a foreign fishing agreement or domestic-based fishing
11	agreement shall require the approval of the Congress of the
12	Federated States of Micronesia by resolution.
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19	(2) When submitting a domestic-based fishing
20	agreement to the Congress the Authority shall also submit:
21	(a) verifiable evidence of any investment in
22	land-based facilities made by the domestic-based party; and
23	(b) verifiable evidence that the domestic-based
24	party has obtained all foreign investment permits, licenses
25	and other permits and authorization necessary for such party

1	to conduct business in the Federated States of Micronesia
2	or any of the States thereof."
3	Section 9. Section 406 of title 24 of the Code of the Federated
4	States of Micronesia, as established by Public Law No. 6-11, is
5	hereby amended to read as follows:
6	"Section 406. Domestic-based fishing agreements. No
7	domestic-based fishing vessels shall be issued a permit to
8	fish in the exclusive economic zone without having entered
9	into a domestic-based fishing agreement. Such fishing
10	agreement shall have the same minimum terms required of
11	foreign fishing agreements by section 404 of this title
12	except that such agreements and the permits authorized by
13	such agreements may be for a period of time not to exceed
14	two years where the domestic-based party has invested more
15	than \$1,000,000 in the preceding two years in land-based
16	facilities in the Federated States of Micronesia."
L7	Section 10. This act shall become law upon approval by the
L8	President of the Federated States of Micronesia or upon its becoming
L9	law without such approval.
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21	Date: 1028 93 Introduced by: Moses Mackwelung
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